

Message Text

SECRET

PAGE 01 USUN N 02446 142010Z
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W
-----058267 142016Z /62
O 142009Z JUN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 2012

S E C R E T USUN NEW YORK 02446

NODIS

FOR THE PRESIDENT AND SECRETARY OF STATE FROM ANDREW YOUNG

E.O. 11652: XGDS
TAGS: CG, XA, XJ
SUBJECT: US AFRICA POLICY: SHABA SOVIET/CUBAN INVOLVEMENT

1. IT IS IMPORTANT THAT WE NOT ALLOW THE AFRICANS TO
ESCAPE THE LESSON OF THE SHABA. IT IS THE AFRICANS WHO
HAVE BY COMMISSION OR OMISSION PERMITTED THE SOVIETS AND
CUBANS TO PLAY AN INCREASINGLY ACTIVE MILITARY ROLE IN
AFRICA, ENOUGH TO INFLUENCE SOME VERY IMPORTANT
AFRICAN POLITICAL DEVELOPMENTS. IT IS IMPORTANT THAT THE
AFRICANS UNDERSTAND THAT TOLERANCE OF A SOVIET/CUBAN
ROLE INEVITABLY WILL LEAD TO AFRICA'S BECOMING AN EAST-
WEST COCKPIT IN WHICH OUTSIDE POWERS WILL CONTEND. IT
IS IMPORTANT THAT THESE COUNTRIES -- SO VULNERABLE TO
OUTSIDE INTERVENTION -- UNDERSTAND PRECISELY THAT CUBAN
INTERVENTION DOES LEGITIMIZE INTERVENTION BY OTHERS
AND AFRICA'S LONG RUN INTEREST LIES IN STRENGTHENING THE
POLITICAL AND INSTITUTIONAL OBSTACLES TO OUTSIDE INTER-
VENTION.

2. I BELIEVE IT ESSENTIAL THEREFORE THAT WE GO ON
TO CHALLENGE THE AFRICANS AND TO SHOW THEM HOW TO MEET
THAT CHALLENGE. BY THAT I MEAN WE SHOULD PRESS THE
SECRET

SECRET

PAGE 02 USUN N 02446 142010Z

AFRICANS TO GO BEYOND SLOGANS AND TO ACT AS AFRICANS TO
SOLVE AFRICAN PROBLEMS, AND TO DEVELOP THE KINDS OF
AFRICAN APPROACHES REQUIRED FOR THIS PURPOSE. THIS IS
A TALL ORDER, AND AT LEAST INITIALLY WILL REQUIRE
A MORE REALISTIC ASSESSMENT BY AFRICANS OF THE OAU, WHICH
HAS FAILED MISERABLY TO MEET AFRICAN NEEDS -- WITNESS
CHAD, ETHIOPIA/SOMALIA AND THE SHABA. WE SHOULD OFFER TO

ASSIST AFRICANS IN FINDING WAYS, WITHOUT DIRECT U.S. INVOLVEMENT, TO DEAL MORE EFFECTIVELY WITH AFRICAN PROBLEMS. FOR EXAMPLE, WE COULD ENCOURAGE THE AFRICANS TO DEVELOP INSTITUTIONS AND CODES OF CONDUCT TO DEAL WITH THE PROBLEM OF ETHNIC MINORITIES -- THE MOST EXPLOSIVE POLITICAL PROBLEM IN THE CONTINENT BECAUSE OF THE IRRATIONALITY OF COLONIAL BORDERS. THERE ARE SOME FOUNDATION STONES ON WHICH TO BUILD. AT THE LAST GENERAL ASSEMBLY THE NIGERIANS PROPOSED THE CREATION OF REGIONAL HUMAN RIGHTS COMMISSIONS IN REGIONS THAT NOW DID NOT HAVE THEM. WE COULD PUSH THIS IDEA ALONG WITH THE THOUGHT THAT THE FIRST TASK OF THE AFRICAN COMMISSION SHOULD BE TO DEAL WITH THE RIGHTS AND RESPONSIBILITIES OF ETHNIC MINORITIES IN AFRICAN STATES.

3. IN THE AREA OF PEACEKEEPING WE SHOULD URGE THE AFRICANS TO HAVE RECOURSE TO THE SECURITY COUNCIL WHERE THEIR INFLUENCE CAN COMMAND THE RESOURCES NEEDED FOR EFFECTIVE PEACEKEEPING IN AFRICA. IN THE COUNCIL, THE AFRICANS CAN MOST EFFECTIVELY CONTROL THE RIVALRIES OF OUTSIDE POWERS. THE UN HAS THE EXPERIENCE AND STATUS TO DO THE JOB.

4. WE MIGHT ALSO CHALLENGE OTHER INVOLVED OUTSIDE POWERS TO AGREE TO ESTABLISH CERTAIN LIMITS ON THEIR ACTIONS. THUS, WE COULD DECLARE OUR INTENTION NEVER TO INTRO-
SECRET

SECRET

PAGE 03 USUN N 02446 142010Z

DUCE NUCLEAR WEAPONS OR NEW MORE DANGEROUS FORMS OF CONVENTIONAL WEAPONS INTO AFRICA AND WORK TO EXACT SIMILAR PLEDGES FROM OTHERS: WE COULD OFFER NEVER TO SUPPORT INTERVENTION IN AN AFRICAN STATE WITHOUT SEEKING SECURITY COUNCIL ENDORSEMENT PROVIDED THE SOVIET UNION MADE THE SAME COMMITMENT.

5. SPECIFICALLY WE MIGHT OFFER TO WORK TO STOP ALL INTERVENTION IN THE ZAIRE-ANGOLA CONFLICT AND ATTEMPT TO SECURE BORDERS AGAINST ALL OVERT AND COVERT ATTACK.

6. I RECOGNIZE THAT THERE ARE COMPLEXITIES IN SUCH PROPOSALS. BUT I URGE THAT YOU COMMISSION AN URGENT STUDY AIMED AT DEVELOPING SPECIFIC IDEAS, SUCH AS THE ONES I SUGGESTED, ON HOW AFRICANS CAN MORE EFFECTIVELY ACT TO DEAL WITH THEIR OWN PROBLEMS. THE STUDY SHOULD CONSIDER POLITICAL, ECONOMIC AND MILITARY OPTIONS. IDEALLY, WE SHOULD DEVELOP OUR CONCLUSIONS IN CONSULTATION WITH NYERERE, OBASANJO, SADAT AND OTHER PRINCIPAL AFRICAN LEADERS IN ADVANCE OF THE KHARTOUM MEETING OF OAU HEADS OF GOVERNMENT AND THUS OFFER OUR EFFORTS TOWARDS ASSURING THAT THE FOCUS OF THAT MEETING WILL

BE A SERIOUS EFFORT AT AFRICAN PROBLEM-SOLVING. YOUNG

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERVENTION, FOREIGN RELATIONS, FOREIGN POLICY POSITION, CAT-B
Control Number: n/a
Copy: SINGLE
Draft Date: 14 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN02446
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: DC IS X3 PER KELLY SS/I, FOR THE PRESIDENT AND SECRETARY OF STATE FROM ANDREW YOUNG
Executive Order: GS
Errors: N/A
Expiration:
Film Number: P840163-2657
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780658/aaaabyz.tel
Line Count: 117
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 306de888-c288-dd11-92da-001cc4696bcc
Office: ACTION NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 aug 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2346414
Secure: OPEN
Status: NATIVE
Subject: US AFRICA POLICY: SHABA SOVIET/CUBAN INVOLVEMENT
TAGS: PEPR, UR, CU, CG, XA, XJ, US
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/306de888-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014